

Civilian U. F. O. Research

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11 August 1961

Honorable John McCormick
House of Representatives
House Office Building
Washington 25, D.C.

Dear Rep. McCormick:

In the past several months there has been an ever-increasing call - which I most heartily endorse - for open Congressional hearings on the subject of unidentified flying objects. I understand that you have been named to a House Subcommittee to begin an investigation of the subject.

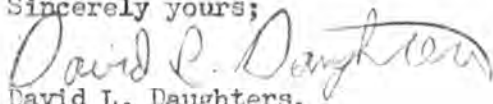
Although I am delighted to see official action being taken, I am somewhat disappointed that no one has, as yet, proposed a plan for investigation after a Congressional investigation and hearings. To fill this vacuum, Civilian UFO Research has developed a plan for a separate civilian, federal agency to conduct future investigations in this field of research.

We realize of course that the first such plan proposed would not be the final plan accepted, but it is hoped that our plan may form a basis for future proposals for this type of agency.

I hope you will read the plan, which is attached, and consider its potentialities in answering the many questions about space, life, science that have arisen out of the field of UFO research - questions, incidentally, that the Air Force has been unable (or unwilling) to answer.

If you have any questions or comments about this plan, I would be most happy to hear from you.

Sincerely yours;


David L. Daughters,
Director,
Civilian UFO Research

CIVILIAN U.F.O. RESEARCH

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POLICY MEMORANDUM
NUMBER 4

5 February 1961

To: Whom it may concern

Subject: Statement of Organization Policies

It seems that every organization that exists for the purpose of studying unidentified flying objects (or, more commonly, "flying saucers"), regardless of size, is plagued by the same question regarding any claims, statements, occurrences, or situations: "What will be our policy in this case?" This organization, therefore, is issuing this general statement of policies. These policies, as herein stated, will guide all activities of Civilian U.F.O. Research and its representatives.

GENERAL: There exists one basic fact in this field of research that cannot be denied: People - all kinds of people, from all countries, with all stages of experience and education - are seeing some type of phenomena in the skies that wouldn't be there under ordinary circumstances. Beyond this one fact, there is little knowledge other than theories, some rumors, and, unfortunately, much speculation. This organization exists for the purpose of helping, in its small way, to find the answer behind these many sightings.

ORIGIN OF U.F.O.'s: It seems that there are four popular possible origins for these reported objects: (a) interplanetary; (b) natural phenomena, known or unknown; (c) secret U.S. weapons, or (d) secret Soviet weapons. Possibilities (c) and (d) should be immediately ruled out; if objects capable of the reported speed and maneuverability were U.S. weapons, our government would not be putting billions of dollars into missile research (the same holds true for other Free World nations); if they were Soviet weapons, we would surely be living under a "dictatorship of the proletariat" in a Soviet America.

It is the opinion of this organization that some of the true unidentifiable flying objects may be interplanetary, while others are results of a natural phenomena yet unknown to man.

There are four factors considered in this conclusion: (1) More and more scientists are advancing theories of life in other solar systems; (2) It is possible that one of these planets would be more advanced than we, if for no other reason than being older (it would not have to be a great difference - 500 years would be more than sufficient, considering our own aviation advances in 60 years); (3) The many reports of UFO's; and (4) The disc shape is aerodynamically correct (as evidenced by contracts awarded by the United States Government to AVRO, Ltd., of Canada to produce such a craft for the armed forces -- it is stressed that, since this craft has not yet flown outside of isolated test areas, it could not have caused any UFO reports to date).

If the interplanetary-origin theory is correct, it is rather certain that the planet or planets involved would be located outside of this solar system.

REPORTS OF U.F.O.'s: Naturally, because of the inexperience and excitement of the average person when he sees a UFO, his report is likely to be sketchy and its accuracy questionable; however, many people - including trained observers, pilots, professional astronomers, etc. - have presented detailed reports with a high degree of probable accuracy. It is the policy of this organization that all reports should be studied as carefully as possible for some clue to the object's identity. It is just as important to explain the explainable as it is to study the unexplainable.

CONTACTS AND CULTS: One of the inevitable results of venturing into a field of little knowledge is the emergence into the public eye of the publicity-hounds, the swindlers, and the crackpots. In this field they take the form of cultists, the proponents of a "new age", and the "contactees". Of these, the contactees are the worst. They're publicity-mad or money-hungry - or both. They boldly announce the friendly meetings and discussions they have had with our fair-haired neighbors from Venus; Mars; Jupiter; the Earth's center; the planets Jokely, Millikom, Storp; Quadra-Sector Blaau 4th; Hell; the San Jacinto Mts., California; or any place else that sounds interesting. They tell their tales, make their speeches, collect the money, and retire to their favorite hide-away to write another book about another trip.

The sooner every one of the "contactees" - the "emissaries from space" - are exposed as frauds and fakes, the sooner the public will accept this field as one needing serious study.

GOVERNMENT'S POLICIES: Although the United States Government, acting through the Air Force, may be doing what it considers best, the present policy of explaining away all sightings as natural objects disregarding, in many cases, evidence to the contrary, is wrong and could be dangerous.

It is the opinion of this organization that secrecy does exist. If this is the true case, the American people should demand an explanation as to why the Air Force says one minute that people who see UFOs usually don't remember a thing until they sober up the next morning, then turns around the next minute and warns its own personnel that UFOs are "serious business".

This organization will fight needless censorship, secrecy, or suppression of facts wherever it finds them.

In addition, this organization advocates the formation of a civilian federal agency, charged with the responsibility of UFO research, operating with the co-operation of the military, other federal agencies and local agencies, and answerable to the President and to Congress.

DIRECTOR'S COMMENTS: It is my opinion that the scientists of the world are taking a much more serious attitude toward UFOs now than in the past and will soon discover the true answer. I also feel that the Air Force will eventually be forced to make an about-face in present ridicule policy; this change will result from citizen and Congressional pressure that is constantly increasing.

I intend to continue research in this field until I am satisfied that the truth is learned, if for no other reason than my own curiosity about a fascinating subject.

David L. Daughters,
Director,
Civilian U.F.O. Research

FEDERAL AERIAL PHENOMENA RESEARCH COMMISSION

(TAPRECOM)

A proposed plan to place the responsibility for investigating and analyzing reports of unidentified flying objects and related aerial phenomena into the hands of a civilian Federal agency.

Formulated and edited by:

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Copies of this booklet are available under the following conditions:

Scientists, newsmen, and other persons acting in the capacities of their careers, may obtain copies at no cost, as may private UFO organizations making their requests on letterhead stationery.

All others: 25¢, postpaid.

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FEDERAL AERIAL PHENOMENA RESEARCH COMMISSION

(FAPRECOM)

I. Necessity for Commission.

For several years, unidentified flying objects, commonly called "flying saucers", have been officially reported by people from every conceivable walk of life, who saw the objects under all conceivable circumstances. Presently, the responsibility for their investigation lies with the Aerospace Technical Intelligence Center of the United States Air Force.

The Air Force Regulation which establishes the responsibility and procedure for the military study of the phenomena is Number 200-2, dated 14 September 1959. Paragraph three of this regulation states:

"Air Force interest in UFO's is three-fold: First, as a possible threat to the security of the United States and its forces; second, to determine the technical or scientific characteristics of any such UFO's; third, to explain or identify all UFO sightings."

In all Department of Defense news releases on the subject in recent years, the Air Force has stated that:

"Air Force conclusions for the thirteen years of UFO sightings involving over 6,000 reports are: First, there is no evidence that unidentified sightings were inimical or hostile; second, there is no evidence that these unidentified sightings were interplanetary space ships; third, there is no evidence that these unidentified sightings represented technological developments or principles outside the range of our present day scientific knowledge; fourth, there is no evidence that these unidentified sightings are a threat to the security of the country; and finally, no physical or material evidence, not even a minute fragment, of a so-called 'flying saucer' has ever been found."

Since the same five conclusions have been stated since November, 1957, the Air Force must be fairly certain of their accuracy.

It is apparent from conclusions one and four that the first of the stated interests has been satisfied. It is further evident from conclusion three that the second stated interest has also been satisfied. As for the remaining interest - that of explaining or identifying all sightings, it should be obvious that this could best be done, with more speed and more accuracy, by a scientific agency using military assistance when needed, rather than by a military agency using scientific assistance.

Therefore, since the Air Force's military concern with the phenomena has been satisfied, it should relinquish its study in favor of a civilian scientific effort to examine minutely all elements of the phenomena, free from the security measures necessary in any military program. This action would further benefit the Air Force by releasing personnel and facilities for use in programs more relevant to its primary mission of national security and defense.

If any progress is to be made toward the eventual discovery of the cause behind the vast number of reports that have been and are being made, it must be done by devising an entirely new program, bold in concept, free from military security, and undisturbed by conflicting aims and programs. This position can only be obtained by the formation of a separate agency of the Federal government, for the sole purpose of studying these phenomena, and operating with the co-operation of various other official agencies, the military, civilian scientists, and, most important, the general public.

I. Purpose and Scope.

The Federal Aerial Phenomena Research Commission would be charged with the responsibility for investigating reports of unidentified flying objects and other related or apparently related phenomena within the legal boundaries of the United States and its territories.

FAPRECOM would be empowered to request aid, in the form of scientific data and/or the use of equipment, from various official agencies. It would further be empowered to obtain aid, in the form of personnel, equipment, facilities, or information, from the various branches of the United States Armed Forces.

FAPRECOM would be further empowered to request or give aid or information, through established channels, from/to friendly foreign nations.

II. Composition of the Federal Aerial Phenomena Research Commission.

The Federal Aerial Phenomena Research Commission would be comprised of five men, preferably experts in various fields of science and research.

To assist the Federal Commission, the following elements would be maintained:

- (1) Co-operating agencies on the Federal and state levels.
- (2) A Federal Staff of four sections.
- (3) A series of Regional Headquarters to co-ordinate activities in their respective areas.
- (4) State organizations with staffs of four sections.
- (5) Groups of trained individuals attached to Federal and state staffs to assist in investigations.

A. Organization of Federal Commission.

The Federal Commission would be comprised of five men, preferably experts in various fields of science and research.

One member would be from the Armed Forces, chosen by the Joint Chiefs of Staff. Another, preferable, although not necessarily, a Congressman, would

be chosen by Congress. The remaining three would be appointed by the President of the United States.

One of the three Presidential appointees would be selected by the Commission as a whole to act as Chairman. His would be the only position that would be full time. The other Commission members could continue with their normal activities, spending only such time as is necessary meeting with the rest of the Commission.

(If the Chairman of the Commission were to be unable to serve on a full-time basis, the Commission would appoint a chief-of-staff, answerable to the Commission, to supervise operations of the staff.)

A Presidential appointee would be chosen as Chairman to prevent, as much as possible, the Chairman from acting according to political necessity or the restraints of military security.

The Chairman of the Commission (or the Chief-of-Staff) would control and co-ordinate the activities of the various elements of the program.

The Commission, meeting either periodically or as circumstances necessitate, would formulate policy; plan specific research programs; and devise reporting, recording, and analysis systems.

B. Co-operating Agencies.

FAPRECOM would establish liaison with other federal agencies on a co-operative basis to obtain the best scientific knowledge and data available with the greatest economy.

On the Federal level, these agencies would probably include the Federal Aviation Agency, United States Weather Bureau, Federal Bureau of Investigation, Office of Civil and Defense Mobilization, and the vast network of Moon-watch Stations.

On the state level, these agencies would probably include, besides the local offices of the federal agencies, the state government: National Guard and Air National Guard, state Civil Defense, civilian aviation authority; police agencies; and select specialist organizations.

In addition, FAPRECOM would absorb the staff of consultant scientists now maintained by the Air Force.

C. Organization of State and Federal Staffs.

The operation of FAPRECOM on both state and federal levels would be maintained by a staff of four sections.

ANALYSIS & EVALUATION. This section, composed of three or four men, would be responsible for the actual study of data and formulation of conclusions in cases of sightings of unidentified flying objects. This section, working with the Liaison section, would make use of the training and facilities of co-operating agencies.

RECORDS & STATISTICS. This section of perhaps three men would supervise the filing and statistical breakdown of each case as it is closed by the Analysis & Evaluation section (either on the state or federal level). Percentage breakdowns of sighting causes would be compiled by this section and released to the news media by the Public Information section.

LIAISON. This section, probably one or two men, would handle coordination of activities and information liaison between FAPRECOM and Congress or other official agencies.

PUBLIC INFORMATION. This section, headed by one man and using the available office force, would compile periodic or special news releases using information from Records & Statistics; or, in the case of policy announcements or special programs, the Commission itself.

This information would be given to the public through normal news media.

The Public Information director would also handle inquiries from the general public. (Inquiries from official agencies would go through the Liaison section.)

An office force proportional to the work load would be maintained to assist the heads of the various sections.

D. Roving Research Element.

Attached to the Analysis & Evaluation section on both the Federal and state staffs, would be a Roving Research Element. This element (fifteen to twenty men on the Federal staff; five to ten on the state staff) would be comprised of highly trained individuals equipped with geiger counters, cameras, tape recorders, vehicles, and any other necessary equipment.

In the case of a concentration of sightings in one area of a state, the Roving Research Element from that state's staff would be sent into the area.

They would disperse throughout the area and, when an object was reported, they would move to the location as rapidly as possible in order to (a) attempt to see the object to observe its movements and characteristics, and to photograph it; (b) cover the area with geiger counters and other instruments as soon as possible to try to find clues to the object's identity; and (c) obtain detailed reports from the witnesses while the sighting was still fresh in their minds.

If the concentration were to cover a multi-state area, or if it were an extremely intense concentration with a large number of sightings, the Roving Research Element of the Federal Staff would be sent to the area to assist.

E. Organization of Regional Headquarters.

A region would consist of a number of states geographically grouped together under a central Regional Headquarters.

The Regional Headquarters would not maintain a staff as would the Federal and state organizations; rather, it would handle the co-ordination of activities between states if a sighting were reported from two or more states, or if a concentration should occur over the geographical area of two or more states.

The Regional Headquarters would consist of the Regional Director, a Deputy Director, and a small office force.

Since the Regional Headquarters most likely would not have to be in full-time operation, and for economical reasons, a state director within the boundaries of each region could be named Regional Director, with another state director acting as Deputy Regional Director.

F. Organization of State Headquarters.

Each state would maintain a State Headquarters and State Staff, with a breakdown identical to that of the Federal Staff.

The organization of the State Headquarters could follow the example of agencies such as the Federal Aviation Agency, which assigns representatives to local areas; or the Office of Civil and Defense Mobilization, in which case, each state would manage and maintain its own Headquarters and Staff.

IV. Economy Measures.

Liberal use of existent facilities would greatly help get both maximum efficiency and maximum economy from the operation of FAPRECOM.

Vehicles for use by the Roving Research Element could be obtained from local police forces or military establishments. Geiger counters could be obtained on a loan basis, when needed, from Civil Defense warehouses. The members of the elements themselves could be obtained when needed from Civil Defense, military, or police organizations.

Use of equipment or facilities of existing agencies would be arranged by the Federal or State Liaison Director, as the case may be.

V. Security Measures.

All files would be open to public study so that interested individuals or scientific organizations could analyze the phenomena personally.

Cases involving military equipment, such as radar or aircraft, where the performance figures of said equipment is classified for reasons of national security, would have sensitive items censored.

In cases where the witnesses involved did not want their names revealed, the names would be deleted from the public accounts of the sightings.

VI. Practical Applications.

The following hypothetical examples will be used to illustrate the actual operations of an investigation on each of the three levels: local, regional, and national.

A. Local.

If a man were to call a newspaper office to report seeing an unidentified flying object, the paper (or police, airport officials, etc. - whichever he called) would refer him to the nearest military base or FAPRECOM office, where he would report the incident. If the man called a military base, he would report it to the officer at that base to whom had been assigned the responsibility for investigating such reports. To insure the sighting's being reported, the newspaper office would also call the base.

The responsible officer or non-commissioned officer would go to the scene and get all available data. This data, along with local weather, flight, and astronomical information, would be compiled in duplicate (plus whatever would be required by the armed force concerned). One copy would be sent to the Analysis & Evaluation Section of the Federal Staff, where it would merely be filed pending further local action. The other copy would be sent to the Analysis & Evaluation Section of the State Staff concerned.

Although the main investigation would be carried on by the military base nearest the observation point, or by local FAPRECOM agents, those handling the investigation would ask the State Liaison Section to assist by contacting various organizations or scientists for consultation. Regardless of what action were taken, an accurate record would be kept and all reports, letters, questionnaires, or any other paperwork pertaining to the sighting would be either prepared in duplicate or a duplicate copy made (photostat) and distributed as described above.

If the investigating personnel were able to identify positively the object, a report to that effect would be submitted immediately. The State Public Information Director would then issue a news release explaining the result of the investigation. If the investigation were to take considerable time, the State Director could authorize periodic news releases explaining the progress being made. At all times, the Public Information Director would be kept informed of progress so that he could intelligently answer inquiries.

If the investigating personnel were unable to identify the object, the State Headquarters would carefully review all data collected to date and continue the investigation until the object is either identified or declared an unknown. They could obtain as much assistance as was necessary from the Federal staff or other state staffs.

When a conclusion was reached, all records of the case would be turned over, on both state and Federal levels, to the Records & Statistics Section, where the records would be permanently filed and statistical breakdowns made.

B. Regional.

If an unidentified flying object were to fly over more than one state,

causing several reports, the Regional Director for that area would assign the responsibility for the case to one of the involved states. This state's staff would then conduct the investigation, under supervision of the Regional Director, and working closely with the other states involved.

The investigating procedure would be the same as outlined above, with the exception that a member of the Analysis & Evaluation Section would be directly responsible for the investigation, rather than a military officer or other agent.

If a concentration of reports were to occur over the geographical area of two states - in the border area, perhaps - the Roving Research Elements of the two states would converge on the area. The Regional Director for that region would name one man to command the combined elements and co-ordinate the two-state investigation.

C. National.

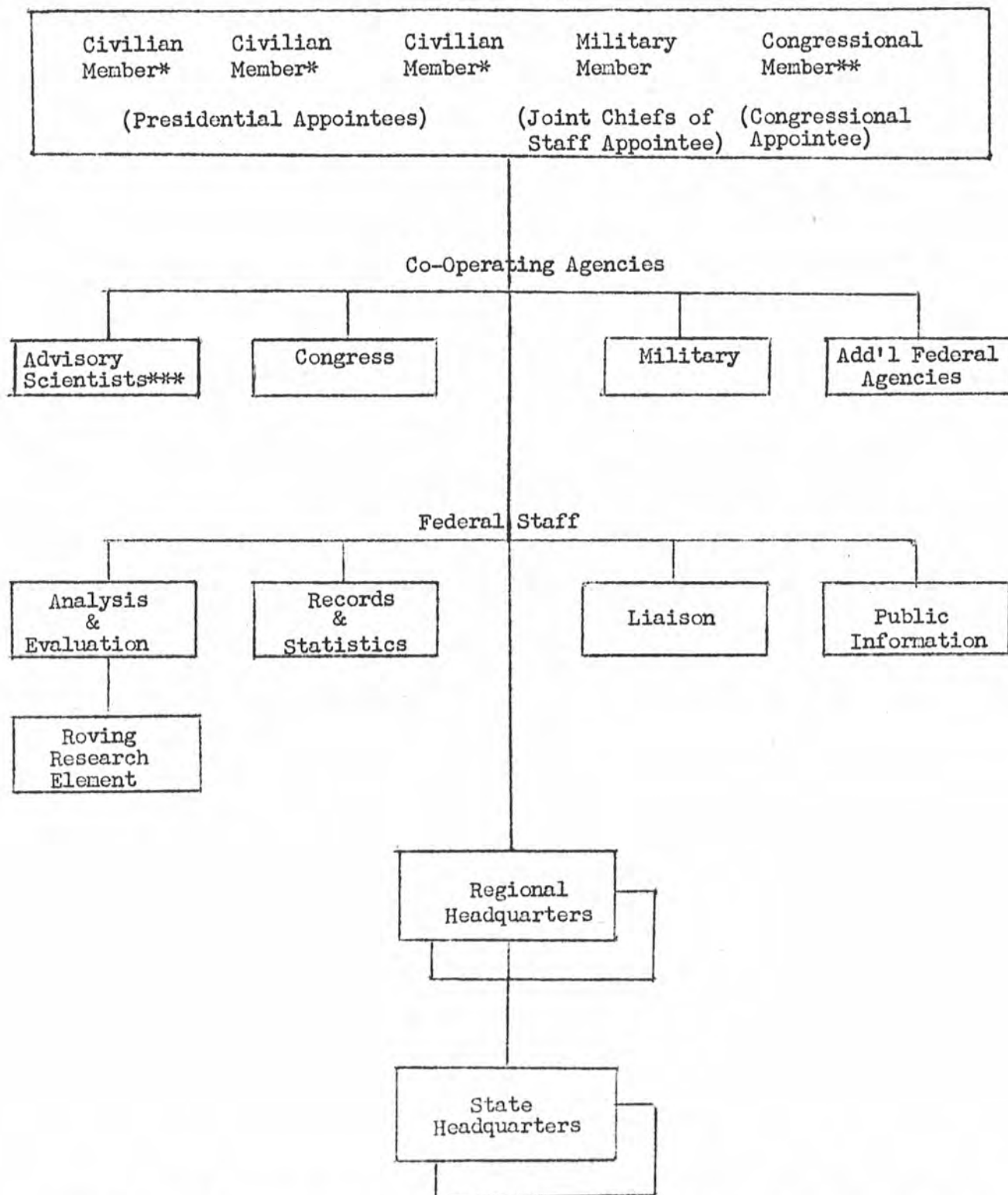
If a sighting were spectacular in nature, spread over an extremely large area, or involved persons in the public eye so as to attract national attention, the investigation would be managed by the Federal Staff.

In cases where it was felt that the local investigation had been insufficient or prejudiced in any way, the Federal Staff would review conclusions reached or initiate new investigations.

In all cases, local, regional, or national, the maximum use would be made of scientists trained in the various fields that may be involved.

FEDERAL AERIAL PHENOMENA RESEARCH COMMISSION

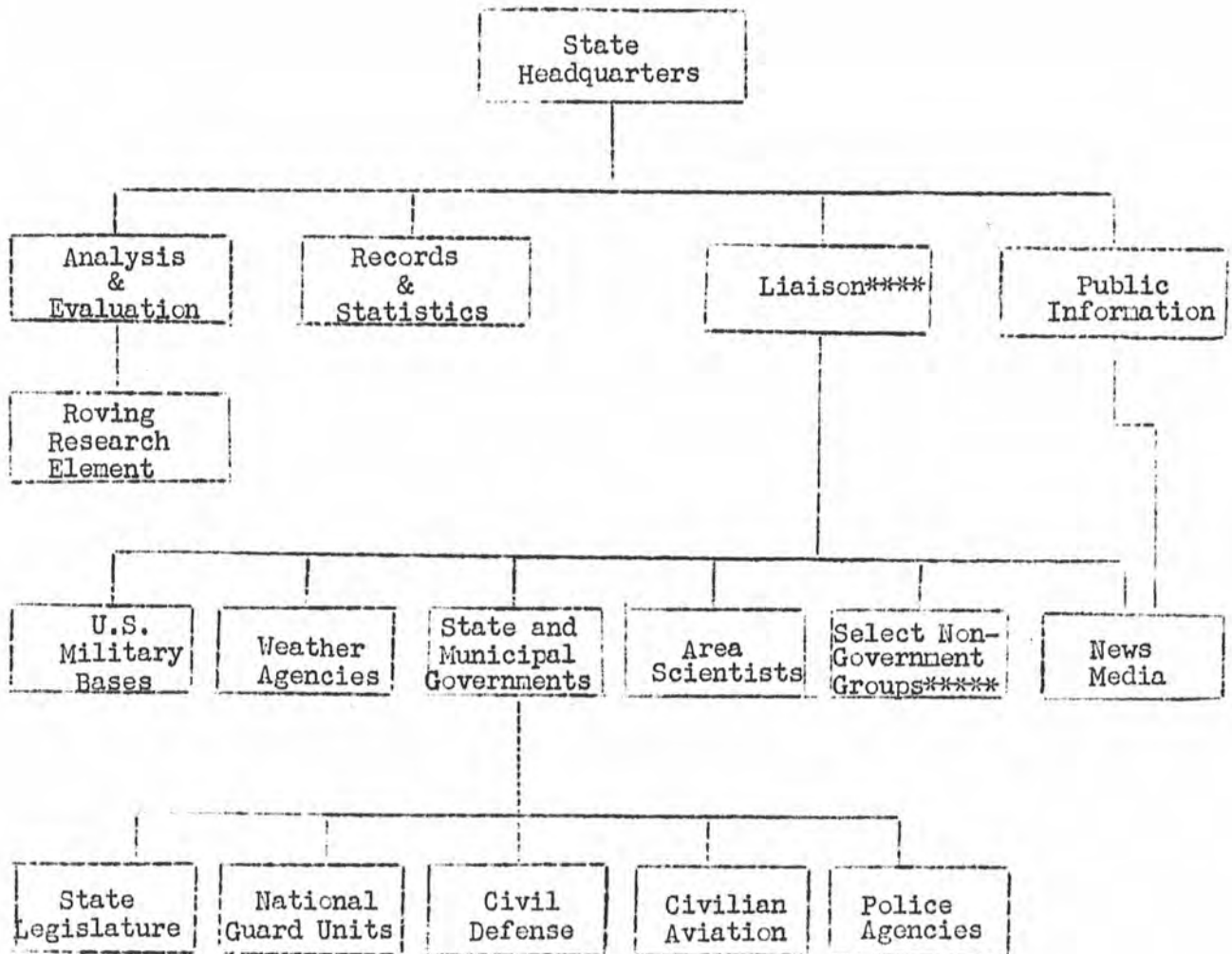
(FAPRECOM)



* All five Commissioners would select one of these three to be Chairman.

** Preferably, although not necessarily, a Congressman.

*** These advisors would be absorbed from the Air Force's UFO program.



**** Federal liaison would be essentially the same as state liaison

***** Specialist groups such as the Air Line Pilot's Association or Aircraft Owners and Pilots Association. Some UFO groups that have been very impartial and thorough in their operations should also be included.